Lack of seamless mobile coverage and poor user experience is unfortunately common in many indoor venues. Traditional indoor cellular systems are too costly and complex for enterprise deployment at smaller venues. OnGo provides a unique opportunity to address the indoor cellular challenge, especially at smaller “mid” market venues that require low-cost, multi-operator indoor system with a straightforward business model. OnGo is a natural technology choice for neutral host network operators who can solve the indoor cellular challenge for service providers, venue owners, and enterprises.

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Kyung Mun
CBRS / OnGo Overview

The Federal Communications Commission (FCC) in its 2015 ruling established Citizen Broadband Radio Service (CBRS) for shared commercial use of the 3.5 GHz (3550-3700 MHz) band with incumbent military radars and fixed satellite stations. Under the plan, the use of the shared spectrum is prioritized, in descending order, by the three classes of users: Incumbent users first, then Priority Access License (PAL) users, and finally General Authorized Access (GAA) users (Figure 1). The priority of spectrum access is governed by Spectrum Access System (SAS) which maintains a database of all OnGo-certified base stations and works with environmental sensors known as Environmental Sensing Capability (ESC) to mitigate possible interference to the Incumbent users.

Figure 1. The FCC 3-Tier Shared Spectrum Licensing Structure (PAL terms per FCC-18-149 R&O adopted 23-Oct-2018)

The industry consortium, CBRS Alliance, has been working closely with government agencies and other industry bodies including FCC, NTIA, Department of Defense, ITS, and Wireless Innovation Forum to foster the development and commercialization of LTE operation in the CBRS band. The CBRS Alliance has drafted technical standards, established the OnGo certification program, and named authorized test labs around the world to get ready for commercial deployments. In July, the FCC released its Public Notice of Initial Commercial Deployments which is a major milestone for the stakeholders, taking OnGo commercial deployment one step closer to reality. The ongoing SAS compliance through real-world testing, plus FCC approval of submitted deployment sites, will quickly transition to commercial launch starting 2019.
**Indoor Cellular Challenge**

One of the many applications of CBRS/OnGo technology is in solving the indoor cellular challenge. According to the U.S. Census, there are over 85 billion square feet of floor space across millions of commercial buildings in the United States. While mobile coverage in some of these indoor spaces is adequately served by “outside-in” coverage from nearby macro towers, one can find many venues with poor mobile coverage and insufficient bandwidth, resulting in very poor user experience. This indoor challenge is exacerbated by modern building materials such as low-emissivity glass. While good for the environment, the “low-e” glass prevents outdoor cell signals from penetrating inside buildings. Another looming challenge is the proliferation of higher frequency spectrum use for 5G such as the 3-4 GHz mid-band and millimeter wave bands, which will further reduce the reach of outdoor cell signals. Higher frequency signals propagate shorter distances than lower frequency signals. All these factors lead to the conclusion that the outside-in coverage from macro towers will not be enough, and that in-building wireless infrastructures need to be deployed indoors.

Deploying in-building wireless systems in all the buildings is a daunting and expensive proposition! With limited capital expenditure budgets, the Service Providers (SPs) prioritize their “indoor” infrastructure spending on “high-value” locations like stadiums (top end of the in-building wireless market as shown in Figure 2). Large public venues like stadiums are strategic to SPs as poor user experience during major events like the Super Bowl could cause customer churn.

![Figure 2. In-building wireless opportunity for NHN Operators is vast](image-url)
The SPs want to reduce churn, so investing in indoor systems such as Distributed Antenna Systems (DAS) at these strategic locations can easily be justified. However, the vast majority of generally smaller venues with lower traffic profiles are harder to justify. For those, the SPs hope that their nearby macro towers can provide sufficient outside-in coverage.

These lower-tier “mid-market” venues including hotels, hospitals, high-rise multitenant buildings, etc. require the multi-operator capability that DAS offers, but can’t afford the relatively high cost of DAS installation and complex business arrangement associated with securing signal source from large operators. While small cells offer built-in signal source, they are operator-specific in nature. Thus, they require multiple small cell installations per site, which quickly adds to the overall cost. The mid-market comprised of hundreds of thousands of buildings requires a low-cost, easily sourced, multi-operator RAN solution that mirrors Wi-Fi-like simplicity in business model at a reasonably low total cost of ownership.

Excluding indoor spaces with adequate coverage from outside-in and “private” spaces that can be addressed via operator-specific small cells, Mobile Experts estimates that over 30 billion square feet of commercial indoor spaces in the U.S. are ripe for the “mid-market” multi-operator indoor solution.

Promise of Neutral Host

The large gap between the top end of the indoor cellular market (Figure 2) directly served by the Service Providers (SPs) and hundreds of thousands of smaller, low-traffic (“mid-market”) venues is stark. There is a growing need for a Neutral Host Network (NHN) operator to bridge the gap between very large projects with direct SP involvements and large numbers of smaller projects that are too small for SPs to consider, but too complex for enterprises to handle on their own. This gap in serving the growing needs of the mid-market indoor venues requires a low-cost solution that removes complex business models associated with the multi-operator support.

With OnGo, the overall system cost is lowered, and the business model is simplified. With the CBRS band as inherently neutral spectrum across all operators, only one OnGo small cell can serve all operators instead of installing multiple, operator-specific small cells at each site. With the full NHN ownership of Core, RAN, and spectrum (the CBRS band) of indoor systems, the commercial arrangement amongst venue owners, NHN operators, and SPs is greatly simplified as follows:

- SPs can enable indoor cellular coverage and access for their subscribers, who have NHN-capable devices, without direct capital investment at every single venue through commercial agreements with a few select NHN operators while maintaining total control of subscriber relationship through USIM device provisioning (and even SIM-less NHN
access once the relevant specifications are released by the CBRS Alliance) and NHN network performance monitoring;

- NHN operators can address the large and growing indoor cellular opportunity at the mid-market venues through network-based infrastructure services to SPs; this may further open up value-added service opportunity to building owners and enterprises;

- Building or venue owners can provide indoor cellular services to tenants or consumer through NHN operators, thereby increasing the value of underlying physical assets. Otherwise, outsourcing the complexity of installation, working with large SPs, and ongoing maintenance of indoor cellular systems may be too burdensome for most venue owners with IT/Telecom resources.

This “win-win-win” arrangement through an NHN operator with OnGo greatly simplifies the business model among the key stakeholders. The full ownership model of network infrastructure including spectrum allows for a clear roaming relationship between SPs and NHN operators. Moreover, the shared infrastructure model through an NHN operator allows more mid-market venues to be addressed and served economically by sharing indoor cellular systems across multiple SPs.

The Mechanics of Neutral Host with OnGo

As discussed previously, the role of a Neutral Host Network (NHN) operator is to provide infrastructure sharing for cost savings at certain venues where it doesn’t make sense for each Service Provider (SP) to deploy and manage a separate owned RAN. For smaller indoor venues, this is truly the case. Here, an NHN operator can step in and provide shared infrastructure to lessen the burden for participating service providers. Instead of spending months of negotiation for site access and an appropriate business model with each venue owner, SPs can enable “five bar” mobile service with a commercial agreement with an NHN operator for access to many indoor venues where mobile coverage is poor or seriously lacking. Extending the “tower” business model, SPs can continue their primary focus on core RAN network performance outdoors and at a few key strategic locations, while leaning on NHN operators to build out indoor RAN in the “mid-market” venues where shared economics makes sound business case.

Who owns what?

With a full ownership of integrated Core and RAN networks, including frequency spectrum via the CBRS band, an NHN operator essentially becomes the network operator of indoor venues. As shown in Figure 3, except for User Equipment (UE)\(^1\) device provisioning with necessary

\(^1\) UE (User Equipment) refers to subscriber devices like smartphone.
credentials for SP services, the NHN operator owns and runs a mobile network infrastructure similar to major SPs running large mobile networks – albeit at a much smaller scale.

<table>
<thead>
<tr>
<th>Asset Ownership</th>
<th>NHN Operator (for indoor)</th>
<th>Service Provider (SP) (for outdoor)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Core</td>
<td>NH EPC</td>
<td>EPC</td>
</tr>
<tr>
<td>EPC</td>
<td>3.5 GHz CBRS</td>
<td>Licensed spectrum</td>
</tr>
<tr>
<td>RAN</td>
<td>Building access right</td>
<td>Tower lease</td>
</tr>
<tr>
<td>Spectrum</td>
<td>OnGo small cell</td>
<td>Macro, small cell</td>
</tr>
<tr>
<td>Site Lease</td>
<td>Structured cabling</td>
<td>Fiber</td>
</tr>
<tr>
<td>eNodeB</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Backhaul</td>
<td></td>
<td></td>
</tr>
<tr>
<td>UE</td>
<td>SP credential &amp; SP PLMN-ID in USIM</td>
<td>per venue</td>
</tr>
</tbody>
</table>

**Figure 3. An Example of Asset Ownership of NHN Operator for Indoor Access vs. SP’s for Outdoor**

A NHN with OnGo provides a distinct advantage over other forms of network sharing that only involves RAN equipment sharing, but not bandwidth. For the RAN equipment sharing case, each SP allows use of its own licensed spectrum for bandwidth. With billions of dollars spent for spectrum licenses, many SPs consider the use of expensive licensed spectrum on shared RAN equipment to be less optimal, due to the potential for outdoor interference. By leveraging the CBRS band as a common shared spectrum for indoor access, the complexity and thorny issues around licensed spectrum use for indoor go away.

**What are the key components of a Neutral Host Network (NHN)?**

A NHN is made up of the following Core and RAN network elements:

- **NH-MME (Neutral Host Mobility Management Entity):** NH-MME is the key control node in the NH EPC. It is responsible for tracking and authenticating subscriber mobile devices. It also keeps location information and chooses which gateway to associate user devices during registration process.

- **Local AAA/Proxy server:** Depending on which AAA server the UE device credentials are associated with, local or remote AAA server is responsible for authentication, authorization, and accounting of data services.
• **NH-GW (Neutral Host Gateway):** NH-GW enables data connections between UE and the participating SP’s PDN GW. In “untrusted” mode, NH-GW establishes secure IPsec tunnel via the Internet to the participating SP’s ePDG for subscription services. In “trusted” mode, NH-GW establishes a data connection between the UE and the participating SP’s PDN-GW using the 3GPP S2a interface.

• **OnGo CBSD’s (CBRS small cells):** These small cells provide Neutral Host (NH) shared RAN access for participating service providers’ UE devices at select indoor venues where NH RAN networks are deployed.

The NHN elements (highlighted in green in Figure 4) works in concert with participating SPs’ Core network elements (highlighted in blue and red) and “NHN-capable” UE devices to provide roaming across the service providers’ owned RAN and NHN indoors.

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![Diagram of Neutral Host Network Architecture with Participating Service Providers](image)

*Note: Data paths of subscriber devices for Service Providers 1 and 2 are illustrated in respective blue and red lines (a solid line to ePDG via the Internet in “untrusted” mode or a dotted line directly to PDN GW in “trusted” mode).*

**Figure 4. Neutral Host Network Architecture with Participating Service Providers**

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2 PDN GW (Packet Data Network Gateway) acts as an “anchor” point for data connections between UE devices in cellular network to external data networks like the Internet.

3 ePDG (Evolved Packet Data Gateway) provides a secure anchor point between PDN GW and “untrusted” access networks like indoor networks like Wi-Fi or CBRS neutral host.
How do you roam from a Service Provider Network to NHN?

Roaming onto a Neutral Host Network (NHN) leverages the same cellular roaming principles and procedures as roaming onto another operator’s network. A UE device first discovers a CBRS OnGo network by scanning the CBRS frequency band for a network broadcasting a CBRS-I\(^4\). The device then determines if the network supports Neutral Hosting and reads the list of Participating Service Provider IDs (PSP-IDs). (Note: If the service provider has a commercial roaming agreement with the NHN operator, then the NHN would be broadcasting the participating SP’s network identifier PLMN-ID\(^5\) in its list of PSP-IDs.) If the device is pre-provisioned to access any of the listed PSP-IDs, it would then begin to attach and authenticate to the NHN CBRS/OnGo network to roam. As a part of the NHN commercial arrangement, the service provider is responsible for pre-provisioning one or more corresponding CBRS identifiers, CBRS-I onto device USIM credentials so that its “NHN-capable” devices can discover and attach to allowed NH networks. It should be noted that the CBRS Alliance in close collaboration with ATIS, which manages IMSI\(^6\) resources in the United States, to assign IMSI identifiers for the CBRS/OnGo use case.

Once a UE device has selected or roamed onto an NHN, the data connection between NHN and SP can operate in either “trusted” or “untrusted” mode. In “trusted” mode, an NH-GW connection to the participating SP’s PDN-GW uses the standard 3GPP interface – specifically, the S\(Ta\) interface for UE authentication and the S\(2a\) interface for PDN data connection. In “untrusted” mode, a NH-GW connection between UE and SP network services is handled through secure IPsec tunnel via the Internet to SP’s ePDG which manages interworking between the SP’s EPC and untrusted non-3GPP networks such as Wi-Fi or NH CBRS indoor RAN.

What is required of user device (UE) for neutral host roaming?

Besides the obvious need to support the CBRS band 48, an “NHN-capable” UE device contains a list of allowed CBRS networks (CBRS-I / NID) that it can roam onto along with PLMN-ID of Service Provider (SP) which provisioned the device. The UE must be capable of recognizing NHN CBRS-I’s in SIB1, then reading PSP-IDs in SIB17, and finally performing NHN authentication per CBRS Alliance specifications. For a basic NH operation, a NHN-capable UE device handles data connection all on the SP network or all on the NHN. In more complex cases (e.g., VoLTE call on SP network and Internet data access on NHN), the NHN-capable UE device may maintain simultaneous data connections on the two networks. Furthermore, in some cases where a

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\(^4\) A CBRS-I can be a Shared HNI or the NHN operator’s own PLMN-ID.

\(^5\) PLMN-ID (Public Land Mobile Network Identifier) is a unique identification of a service provider, comprised of MCC (mobile country code) + MNC (mobile network code).

\(^6\) IMSI (International Mobile Subscriber ID) is a 15-digit unique identifier for each mobile user device. For CBRS/OnGo use case, the 9-digit mobile subscriber ID is further partitioned into 4-digit IMSI Block Number(IBN) and 5-digit User Identification Number (UIN) resulting in 10,000 blocks of 100,000 IMSI’s.
device is expected to roam between two different CBRS networks (i.e., different CBRS-I and CBRS-NID), the policy for attach, mobility, and other pertinent procedures are configured in the UE device.

Importance of KPI Reporting – Enabling SP Visibility and Trust of NHN

For Neutral Host Network roaming to be successful, a NHN operator must establish trusted relationships with Service Providers (SPs). Since the participating SPs are relying on NHN for mobile access for their subscribers, it is crucial for the participating SPs to feel comfortable that the NHN operator is providing a good user experience to their subscribers.

Besides providing high network performance, the NHN operator must provide detailed information about the quality of the network performance through Key Performance Indicators (KPIs). The KPI reporting is a key aspect of any SP and NHN operator relationship. In addition to basic EPC accessibility, KPIs defined in the CBRS technical specification, the NHN operator may be required to provide additional KPIs related to SAS availability, NH RAN availability, mobility, and traffic profiles. The participating SPs and the NHN operator can determine specific method and frequency of KPI delivery.

Summary

The CBRS commercial launch is close at hand, with some expecting the end of 2018 for initial commercial LTE operation in the CBRS band. While there are multiple use cases and applications that drive the market, the Neutral Host Network (NHN) operation of indoor cellular systems provides a major market opportunity for service providers, venue owners, enterprises, and NHN operators alike. With OnGo, the NHN operators can address the huge “mid-market” indoor cellular market opportunity that has not been sufficiently addressed to date. With the CBRS band as natively “neutral” spectrum for indoor cellular access, the NHN with OnGo has the potential to address this need. OnGo opens up the opportunity for the NHN operators to provide low-cost, multi-operator indoor cellular systems to a vast number of “mid-market” venues and simplify the business models for the service providers, venue owners, and enterprises.

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7 CBRS Network Service Technical Specifications, CBRSA-TS-1002-V1.0.0, Feb 1, 2018.